

Message Text

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ORIGIN ARA-10

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TO AMEMBASSY LIMA IMMEDIATE

C O N F I D E N T I A L STATE 056025

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E.O. 11652: GDS

TAGS: PFOR, PE

SUBJECT: COUNTRY-SPECIFIC GUIDANCE FOR PARM - PERU

REF: A) STATE 38356; B) STATE 38338; C) STATE 45461

1. REVIEWING LAST YEAR'S CASP IN ORDER TO PROVIDE GUIDANCE
FOR THIS YEAR'S PARM
(REF C), WE WERE STRUCK BY EXTENT TO WHICH PERU IN INTERIM
HAS CHANGED IN DIRECTIONS GENERALLY FAVORABLE TO U.S. - IN
SHIFT IN PERUVIAN REVOLUTION; PROGRESS, ALBEIT SLOW AND
TORTURED, OF ECONOMIC STABILIZATION/RATIONALIZATION PROGRAM;
ADDITIONAL, HEMISPHERIC DIMENSION OF FOREIGN POLICY; AND
RESOLUTION OF BILATERAL DISPUTES WITH U.S. MANY BEDROCK
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PROBLEMS REMAIN, AS INDICATED IN CASP. BUT IDENTIFICATION
OF U.S. INTERESTS FOR FY 78-79 PARM CYCLE MIGHT NOW BE SOME-
WHAT BROADER THAN IN PAST WHEN WE WERE POSSESSED BY RELA-
TIVELY NARROW BILATERAL CONCERNS.

2. MAIN U.S. INTEREST TO BE IDENTIFIED IN PARM MIGHT WELL
BE A CONTRIBUTION TO MORE PEACEFUL, STABLE, EQUITABLE AND

PROSPERING ORDER IN WORLD AND REGION (PARA 5, REF C).
DIRECT ECONOMIC BENEFITS TO U.S. CONTINUES AS AN IMPORTANT
INTEREST BUT PERHAPS SHOULD BE RANKED BEHIND GLOBAL CONCERN.

3. OBJECTIVES, CONCEIVED IN LESS ABSTRACT TERMS, SHOULD BE
PLACED IN PRIORITY ORDER. SUBSUMED UNDER THE FIRST MAIN
INTEREST ABOVE MIGHT BE CONTINUATION OF DIALOGUE ON NORTH/
SOUTH ISSUES AND DEVELOPMENT OF CLOSER POSITIONS BETWEEN
OUR TWO COUNTRIES ON CIEC, LOS, UNCTAD, AND OAS CONCERNS.
SEE ISSUE C IN REF A.

4. FOCUSING THE GLOBAL INTEREST SOMEWHAT MORE SHARPLY ON
SOUTH AMERICA, WE CONCEIVE AS NEXT-PRIORITY OBJECTIVE (TO
EXTENT U.S. CAN MAKE MEANINGFUL CONTRIBUTION) - THE REDUC-
TION OF REGIONAL TENSIONS WHICH DIVERT RESOURCES AWAY FROM
CRITICAL DEVELOPMENT PURPOSES. PERU'S CONTINUING MILITARY
BUILDUP CONSTITUTES A STRONG CONCERN TO U.S., PARTICULARLY
AS IT REINFORCES ARMS RACE IN REGION AND ENHANCES PROSPECT
OF OUTBREAK OF HOSTILITIES. ENCOURAGEMENT MIGHT BE GIVEN
TO NEGOTIATIONS BETWEEN COUNTRIES OF AREA RE LIMITATIONS
ON ACQUISITION OF DEFENSIVE WEAPONRY AND RE TERRITORIAL
ASPIRATIONS/DISPUTES. WE ALSO MIGHT CONSIDER APPROACH TO
MAJOR ARMS SUPPLIERS TO THE REGION, INCLUDING USSR - ISSUE
B IN REF A. LEVELING OFF OF ARMS ACQUISITION IN PERU IN
ADDITION WOULD LIMIT POSSIBILITY OF EXPANSION OF INFLUENCE
OF USSR, NOW THE MAIN ARMS SUPPLIER TO PERU.

5. ALSO SUBSUMABLE UNDER MAIN GLOBAL INTEREST MIGHT BE
OBJECTIVE OF RESOURCE TRANSFERS TO PERU (ISSUE C, REF A).
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HOW CAN U.S. HELP PERU MOST EFFECTIVELY WITH LIMITED
RESOURCES, IN CURRENT CRITICAL ECONOMIC SITUATION? CON-
TINUED PROGRESS TOWARD ECONOMIC TURNAROUND IN PERU WOULD
SEEM ESSENTIAL TO SUCCESS OF SECOND PHASE OF REVOLUTION
AND MOVEMENT TOWARD GREATER PARTICIPATORY DEMOCRACY.

6. PROMOTION OF OBSERVANCE OF HUMAN RIGHTS IN PERU AND
ELSEWHERE SHOULD FIGURE IMPORTANTLY IN PRIORITY RANKING OF
U.S. OBJECTIVES. PERU HAS MIXED RECORD IN HUMAN RIGHTS,
BUT PRESIDENT MORALES BERMUDEZ HAS REPORTEDLY ENDORSED
(ACCORDING TO FOREIGN MINISTER DE LA PUENTE TO SECRETARY,
FEBRUARY 10) IMPORTANCE BEING PLACED BY U.S. ON HUMAN
RIGHTS IN CONDUCT OF FOREIGN RELATIONS. WE EXPECT MORE
OUTSIDE ATTENTION TO BE FOCUSED ON POSSIBLE VIOLATIONS OF
HUMAN RIGHTS IN PERU, AND WE MAY HAVE TO RAISE SPECIFIC
CASES WITH THE GOP. ON THE OTHER HAND, WE ARE INTERESTED
IN PERUVIAN AND OTHER THIRD-COUNTRY EFFORTS TO PROMOTE,
THROUGH POSITIVE AND NEGATIVE MEANS, WIDE RESPECT FOR
HUMAN RIGHTS IN STATES WHERE SUCH ARE VIOLATED.

7. UNDER RUBRIC OF INTEREST OF U.S. ECONOMIC PROSPERITY, MIGHT BE PLACED OBJECTIVE OF PROMOTION OF U.S. TRADE WITH AND INVESTMENT IN PERU - ALSO THE OBJECTIVE OF REDUCTION OF FLOW OF COCAINE FROM PERU AND POSSIBLE INCOME/CROP SUBSTITUTION.

8. FOREGOING SUGGESTIVE, NOT DEFINITIVE. LOOK FORWARD TO EMBASSY'S OWN JUDGMENT THESE ISSUES AND SUBMISSION IN ACCORDANCE WITH REFS B AND C.

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